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# OHIO LEGISLATIVE SERVICE COMMISSION

Office of Research  
and Drafting

Legislative Budget  
Office

S.B. 198  
135<sup>th</sup> General Assembly

## Fiscal Note & Local Impact Statement

[Click here for S.B. 198's Bill Analysis](#)

**Version:** As Reported by House State and Local Government

**Primary Sponsors:** Sens. Lang and Manning

**Local Impact Statement Procedure Required:** No

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### Highlights

- The bill's impact on the Department of Rehabilitation and Correction (DRC) and the Department of Youth Services (DYS) to assist individuals in their custody in obtaining a state identification (ID) card and on DRC to fulfill employment documentation requirements is expected to be minimal.
- The Bureau of Motor Vehicles (BMV) may incur negligible additional costs to create a process by which DRC and DYS may submit the state ID applications and to issue any additional state ID cards to the extent that current application volume is impacted by the bill.
- The bill makes certain retroactive changes to the local jail facility funding program by making the currently required state's portion of the basic project cost a minimum amount; counties that receive additional state funding for a larger share of project costs would save on jail facility project expenses.

### Detailed Analysis

The bill eliminates the existing identification (ID) cards provided by the Department of Rehabilitation and Correction (DRC) and the Department of Youth Services (DYS) that are used by individuals in their custody to later obtain a state ID card or temporary ID card from the Bureau of Motor Vehicles (BMV), and instead requires DRC and DYS to assist those individuals in obtaining an ID card directly from the BMV. The bill further requires DRC, with limited exceptions, to provide every individual released who intends to reside in Ohio after serving a felony prison term with certain documentation to assist in obtaining post-release employment, and to provide assistance in creating a resume and conducting a practice job interview in certain circumstances, if resources are available or if third parties can assist with those services at no cost to DRC. The

bill also permits DRC to contract with government or nonprofit workforce development reentry reorganizations to provide resume and practice interview services.

The bill specifies that the state identification card and workforce assistance program are to be used for U.S. citizens only and delays the administrative implementation of the ID card requirements by 18 months.

## **Fiscal effect**

The bill may result in negligible costs for the BMV to create a process by which DRC and DYS may submit applications for state ID cards and to issue such cards at no cost for individuals under age 17. Since state identification cards are already provided at no cost to Ohio residents age 17 and older, this analysis presumes a relatively cost neutral impact for this population. The BMV currently produces state ID cards at a cost of \$1.47 per card.<sup>1</sup> Based on an analysis of data from various DYS and DRC annual reports, it seems reasonable to conclude that less than 100 additional individuals would qualify for a free state ID annually.<sup>2</sup>

The impact of the bill's changes to the way DRC and DYS provide assistance to individuals in their custody in obtaining a state ID card and the additional employment-related documents and post-release employment documentation requirements placed on DRC is likely to be minimal, with any potential increase in workload or related costs that may be incurred by either department expected to be absorbed utilizing existing resources. DRC's Office of Workforce Development would likely need to modify current procedures to conform to the bill's requirements, some of which may be codifying current practice.

## **Jail grants**

The bill retroactively makes the currently required state's portion of the basic project cost a minimum amount. For example, if the state's portion under current law is 80%, the state's portion under the amendment would be a minimum of 80%, and the state could elect to provide a greater amount. As mentioned, continuing law provides the state's portion cannot fall below 25%. The bill also retroactively allows the Department of Rehabilitation and Correction (DRC) to establish guidelines for multicounty project applications. As a result of these changes, counties that receive additional state funding for a larger share of project costs would save on project expenses.

For background, H.B. 33 of the 135<sup>th</sup> General Assembly appropriated \$75 million in FY 2024 under Fund 5ZQ0 line item 501505, Local Jail Grants, for local jail capital improvements projects meeting certain specified conditions. Funding for this was derived from a cash transfer from the FY 2023 ending GRF balance. Grants were provided for local jail construction and renovation projects pursuant to a funding formula that ranks counties based on taxable property

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<sup>1</sup> This amount, as of February 26, 2023, includes production costs of \$1.41 per card, plus 6¢ in handling charges. It should be noted that the BMV's contract with the current credential production vendor is nearing its end and these amounts are expected to increase under a new contract.

<sup>2</sup> This estimate is based on information obtained from (1) the FY 2019-FY 2023 DYS Annual Reports, which are available on the DYS website: [dys.ohio.gov/about-us/communications/reports/01-annual-reports-all](https://dys.ohio.gov/about-us/communications/reports/01-annual-reports-all), and (2) from the FY 2019-FY 2023 DRC Commitment Reports, which are available on the DRC website: [drc.ohio.gov/about/resource/reports](https://drc.ohio.gov/about/resource/reports).

value and taxable retail sales as determined by the Department of Taxation. DRC invited applications from a number of the lowest ranking counties and qualifying applicants were awarded a grant for a percentage of their total project cost, based on the applicant's ranking, but at least 25%.