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# OHIO LEGISLATIVE SERVICE COMMISSION

Office of Research  
and Drafting

Legislative Budget  
Office

H.B. 5  
135<sup>th</sup> General Assembly

## Fiscal Note & Local Impact Statement

[Click here for H.B. 5's Bill Analysis](#)

**Version:** As Passed by the Senate

**Primary Sponsors:** Reps. Ray and Baker

**Local Impact Statement Procedure Required:** No

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### Highlights

- Probate courts may see an increase in adoption proceedings and an overall potential decrease in the length of individual proceedings. Any changes to the expenses of the courts are not expected to be significant relative to overall caseloads, including additional notification requirements for the clerks of courts.
- Public children services agencies (PCSAs) might realize an increase in casework and placement costs if there are additional voluntary permanent surrenders. However, PCSAs could realize a reduction in placement costs if the time a child lives in the home of a relative, caregiver, etc. who is adopting the child prior to the date that the person files the adoption petition is counted toward the six-month waiting period.

### Detailed Analysis

The bill makes a number of changes to Ohio's Adoption Law. Those with fiscal impacts are discussed below. See LSC's [bill analysis](#) for a detailed discussion of the bill.

#### Probate courts

The bill specifies that, except as otherwise provided by law, the probate court has exclusive jurisdiction to hear and determine adoption petitions, as is generally the case under current law and practice. From CY 2019-CY 2023, an average of 4,100 adoption cases were filed in the state's probate courts each year.

The bill makes a number of modifications to the law that may reduce the number of adoption-related hearings or decrease the overall length of adoption proceedings including: changes to who is permitted to adopt, the types of consent required from and exemptions granted to various parties, requiring the six-month waiting period before an adoption is finalized to include the amount of time a child has lived in the home of specified caregivers prior to the filing of an adoption petition, and

allowing a foreign decree of adoption to be accepted and considered final if certain conditions are met rather than requiring the adoptive parent to petition the court for finalization of the adoption.

The bill also makes modifications to the law that may increase the number of overall adoption proceedings or increase the length of proceedings including: (1) the expansion of adult adoption to include adults with developmental disabilities rather than only intellectual disabilities as under current law, (2) permitting a court to reconsider and vacate the adoption decree of a child who was a victim of trafficking in persons upon a motion by any person, and (3) a requirement that courts give notice of the filing of an adoption petition and of the time and place of the hearing at least 30 days before the date of an adoption hearing, rather than at least 20 days under current law.

The overall impact of these changes to the workload and related expenses is difficult to quantify and will be dependent upon the circumstances of the cases before the court, but is unlikely to require significant additional resources for any impacted probate court, relative to current caseloads. To some degree, changes that reduce the amount of workload for the courts may also increase the number of adoptions overall as the system may be easier for prospective petitioners to navigate.

Additionally, the bill requires the court to notify a child support enforcement agency administering a child support order for an adopted child upon the issuance of a final adoption decree and modifies the language in the notice the clerk of court is required to send to a parent on the filing of an adoption petition under continuing law. These changes will increase one-time administration costs for the clerks of courts to update the notice sent to parents and ongoing increased expenses to send additional notifications to child support enforcement agencies. It is likely that courts can take on these additional expenses with currently appropriated staff and resources.

## **Public children services agencies**

The bill permits a public children services agency (PSCA) or private child placing agency (PCPA) to accept the voluntary permanent surrender of a child by the child's parents while the child is in the agency's temporary custody. This provision might increase the number of voluntary permanent surrenders, which could increase casework and placement costs for PCSAs.

The bill requires the court to apply the amount of time a child has lived in the home of the child's relative, kinship caregiver, legal custodian, or guardian who is adopting the child prior to the date that person filed the adoption period toward the six-month waiting period required before an adoption is final. If this reduced the waiting period, this could lead to a decrease in placement costs.

## **Child support enforcement agencies**

The bill requires a court, upon issuance of a final decree of adoption, to notify the child support enforcement agency (CSEA) administering a child support order pertaining to the adopted child. On receipt of this notice, the CSEA must terminate any order of support that exists for the child. Currently, a child support order can be ended in a number of situations including when a child is adopted. Since orders can already be terminated upon adoption, there should be no fiscal effect to CSEAs associated with this provision. However, if a court is not currently providing notifications, but will do so as a result of the bill, a CSEA may receive notifications sooner.