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OHIO LEGISLATIVE SERVICE COMMISSION

Office of Research
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Office

S.B. 9
133rd General Assembly

Fiscal Note & Local Impact Statement

[Click here for S.B. 9's Bill Analysis](#)

Version: As Passed by the House

Primary Sponsor: Sen. M. Huffman

Local Impact Statement Procedure Required: No

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Highlights

- Placing new disclosure requirements on health insurers may minimally increase the Department of Insurance's administrative costs. Any increase in the Department's administrative costs would be paid from the Department of Insurance Operating Fund (Fund 5540).
- The bill specifies that a health plan issuer that fails to comply with the bill's requirements is deemed to have engaged in an unfair and deceptive act or practice in the business of insurance, which carries civil penalties. Any revenue from the penalties would depend on health issuers' compliance with the requirement. Any revenue from the penalties would be deposited into Fund 5540.
- Allowing a professional employer organization (PEO) to file federal payroll taxes entirely under a client employer's tax identification number could complicate administration of certain state taxes, but the fiscal effect is undetermined.
- No direct fiscal effect on political subdivisions.

Detailed Analysis

Health insurance

The bill requires health plan issuers, upon request, to release to each group policyholder¹ or its authorized representative certain claims data within 30 business days of receipt of the request. The requirement begins on July 1, 2020. The bill also specifies the type of

¹ The bill defines a group policyholder as a policyholder for a health insurance policy covering 50 or more full-time employees.

data that must be disclosed to such requestor. The bill specifies that a health plan issuer that discloses the requested data may condition any such disclosure upon the execution of an agreement with the policyholder absolving the health plan issuer from civil liability related to the use of such data. The bill also specifies that a series or pattern of violations of the bill's provisions is deemed to constitute having engaged in an unfair and deceptive act or practice in the business of insurance and is subject to sections 3901.19 to 3901.26 of the Revised Code.

Under the bill, "health plan issuer" has the same meaning as in section 3922.01 of the Revised Code. Thus, the bill would apply to a sickness and accident insurance company, a health insuring corporation, a fraternal benefit society, a self-funded multiple employer welfare arrangement, or a nonfederal government health plan. The bill would also apply to a third-party administrator licensed under Chapter 3959 of the Revised Code, which includes pharmacy benefit managers.

Fiscal effect

The bill may minimally increase the Department of Insurance's administrative costs for regulating health insurers. Any increase in the Department's administrative costs would be paid from the Department of Insurance Operating Fund (Fund 5540). Any civil penalties that may arise from failure to comply with the bill's requirements, the amount of revenue from which would depend on health issuers' compliance with the requirement, would be deposited into Fund 5540. The Superintendent of Insurance is authorized under continuing law to assess an insurer for half of Department costs, up to \$100,000, reasonably incurred to conduct investigations of that insurer's committing unfair or deceptive acts in the business of insurance; violations of a cease and desist order issued by the Superintendent may lead to a court order of civil penalties up to \$3,500 for each violation or a total of \$35,000 in any six-month period.

The bill has no direct fiscal effect on political subdivisions.

The bill's disclosure requirement may increase health insurers' administrative costs. LBO staff are uncertain about the magnitude of any such increases, but the bill's allowance of 30 days to disclose the information and the bill's limit of the requirement to once per year would likely minimize any such costs. Though some portion of any such cost increases might be passed through to the plan sponsors, which in some cases may be local governments, LBO staff generally treat such a pass-through of purely administrative costs as an indirect fiscal effect.

Professional employer organizations

The bill allows a professional employer organization (PEO) to elect to file federal payroll taxes entirely under the PEO's tax identification number (TIN, a federal income tax identifier) or entirely under the TIN of each client employer. The bill specifies conditions that apply to a PEO that elects to file federal payroll taxes entirely under the TIN of each client employer.

The fiscal effect of this provision is undetermined. In addition, the Department of Taxation reports that this provision could complicate administration of certain taxes, by making it more difficult to match up taxpayers' state returns with federal returns.